

Critical Infrastructure Resilience: A Strategic Framework for 2030

Dr. James Patterson

Director, PLIANT Institute | j.patterson@projectpliant.com

Published: November 2023 | Document ID: PLIANT-WP-2023-01 | projectpliant.com

Executive Summary

This white paper sets out a strategic framework for the resilience of critical infrastructure systems through 2030. Drawing on two decades of research and operational experience in supply chain security and infrastructure policy, the framework identifies five strategic imperatives that should guide allied investment, policy development, and intelligence coordination over the coming decade. The paper is intended as a foundational statement of PLIANT's institutional research agenda and as a contribution to broader policy debates among allied governments, infrastructure operators, and research institutions. The strategic framework is supported by a proposed research program covering predictive modeling, vulnerability assessment, and the institutional design challenges that constrain effective public-private collaboration in this domain.

1. The Decade Ahead

The critical infrastructure systems that underpin the global economy face a set of challenges over the coming decade that are qualitatively different from those of the past twenty years. Three structural shifts define the strategic environment. First, the geopolitical landscape has moved decisively away from the post-Cold War assumption of integrated global commerce toward a more contested, more bifurcated trading system in which infrastructure access is increasingly treated as an instrument of state power. Second, the digitization of physical infrastructure — terminals, transit systems, energy grids, water systems — has created an expanding cyber-physical attack surface that existing security architectures were not designed to address. Third, the concentration of throughput at a small number of high-capacity nodes has continued and accelerated, increasing the systemic consequences of disruption at any individual node.

These shifts demand a strategic response that integrates technical, operational, and policy dimensions. Existing institutional arrangements — designed for an era of predominantly state-on-state security competition and predominantly mechanical infrastructure — are not adequate to the threat environment of the coming decade. A genuine strategic response will require not merely incremental improvement to existing programs but a coordinated rethinking of how allied governments, research institutions, and private sector operators work together on critical infrastructure security.

2. Five Strategic Imperatives

The strategic framework proposed in this paper rests on five imperatives that should shape allied investment and policy through 2030:

Imperative 1: Predictive Capability. The capacity to anticipate disruption before it materializes — at time horizons relevant to operational decision-making — is the foundational strategic capability for critical infrastructure resilience. Investment in predictive modeling, integrated data infrastructure, and analytical workforce development should be a first-order priority for allied governments and research institutions.

Imperative 2: Cyber-Physical Integration. Existing security architectures treat cyber and physical security as separate domains with separate institutional homes, separate workforces, and separate operational tempos. This separation is increasingly untenable as infrastructure becomes more thoroughly digitized. Allied investment should accelerate the integration of cyber and physical security capabilities at the operational, institutional, and policy levels.

Imperative 3: Public-Private Trust Infrastructure. The most consequential intelligence about critical infrastructure threats is generated by private sector operators and never reaches the government agencies responsible for collective security. Closing this gap requires the development of institutional trust infrastructure — data governance frameworks, protected disclosure channels, and reciprocal sharing arrangements — that does not currently exist at adequate scale.

Imperative 4: Allied Coordination. Threat actors operating against critical infrastructure routinely exploit the seams between allied national jurisdictions, security frameworks, and intelligence systems. Closing these seams requires substantially more ambitious allied coordination than has been achieved to date, including harmonized disclosure standards, interoperable intelligence sharing arrangements, and joint analytic capabilities.

Imperative 5: Workforce Development. The strategic capabilities described above are ultimately delivered by people with the technical and analytical skills required to operate them. Current allied workforce pipelines are inadequate to the projected demand for critical infrastructure security talent. Sustained investment in academic programs, mid-career retraining, and inter-agency rotation programs is essential to building the workforce the coming decade requires.

3. PLIANT's Research Agenda

The strategic framework outlined above defines PLIANT's research agenda through 2030. The institute is structured around five research areas — port and terminal vulnerability mapping, nation-state targeting of logistics networks, supply chain disclosure and transparency, OSINT methodology and ethics, and predictive models for disruption forecasting — each of which addresses one or more of the strategic imperatives.

The Atlas Intelligence Database serves as the institute's foundational research infrastructure. Atlas is designed to support predictive analytical capabilities across PLIANT's research areas while serving as an operational resource for credentialed government and industry partners. The institute's data governance framework — discussed in detail in companion publications — is intended to model the kind of institutional trust infrastructure that the strategic framework identifies as a critical gap.

The strategic framework cannot be delivered by any single institution, government agency, or sector. It requires coordinated action across the allied research, policy, and operational communities. PLIANT is committed to playing a constructive role in that coordination and to making our research, methods, and tools available to partners working toward the same strategic objectives.

4. A Note on Institutional Independence

PLIANT was established as an independent 501(c)(3) research institute precisely because the strategic framework outlined here requires analytical voices that are not captured by the operational and political constraints of any single government agency or commercial entity. The institute's independence is preserved through its 501(c)(3) status, its independent board governance, and its diversified funding base. Our partnerships with government agencies, commercial operators, and peer research institutions are designed to enable rigorous analytical work rather than to align our research conclusions with any particular partner's interests.

This independence is not merely an institutional feature but a strategic asset. The coming decade will demand difficult conversations — between governments and private sector operators, between allied jurisdictions, between competing policy frameworks — that benefit from analytical voices that are not perceived as partisan to any particular institutional position. PLIANT is committed to providing those voices.

5. Conclusion

The challenges facing critical infrastructure resilience over the coming decade are serious, but they are not intractable. The strategic framework proposed in this paper is intended as a contribution to the broader conversation among allied governments, research institutions, and infrastructure operators about how to meet those challenges. PLIANT welcomes engagement on this framework and on the underlying research agenda from partners across the allied research, policy, and operational communities. The work ahead is substantial and the time available is shorter than the scale of the challenge would suggest. We are committed to doing our part.